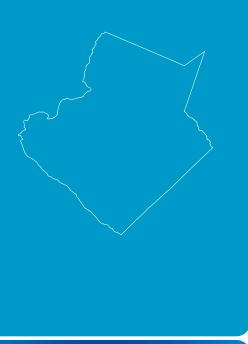
# Department of Financial Services

**gwinnett**county







Budget in Brief
Revised May 2011

FY 2011

# **Table of Contents**

Elected Officials	2
County Administration	2
Organizational Structure	3
About the Budget in Brief	4
Transmittal Letter	5
Mission, Vision, Values, and Goals	6
Planning for the Future	7
FY 2011 Operating Budget – Overview	8
FY 2011 Service Reductions/Enhancements	11
FY 2011 Operating Revenue	16
FY 2011 Operating Appropriations	22
FY 2011 Adopted Capital Budget	26





### **Board of Commissioners**

Charlotte J. Nash

Chairman

**Shirley Fanning Lasseter** 

District | Commissioner

Lynette Howard

District 2 Commissioner

Mike Beaudreau

District 3 Commissioner

John Heard

District 4 Commissioner

# **County Administration**

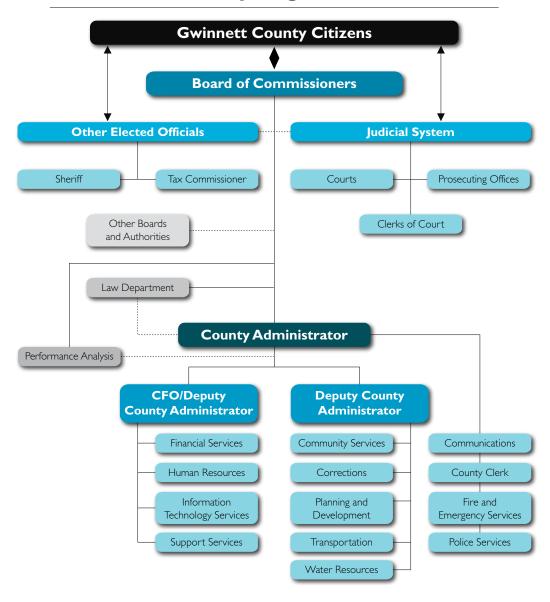
Glenn P. Stephens

County Administrator

Aaron J. Bovos

Deputy County Administrator Chief Financial Officer

# **Gwinnett County Organizational Chart**



#### At A Glance

Form of Government

Governing Board/County Administrator

Area

437 Square Miles

Total Adopted Fiscal Year 2011 Budget (Includes All Funds except Grant Funds) \$1.3 Billion

- Operating Budget: \$977.5 Million
- Capital Budget: \$337.3 Million

2010 Final Net Digest

\$26.6 Billion

Staffing: Total Authorized Positions 4,823

#### **County History**

Gwinnett County was named for Button Gwinnett, one of Georgia's three signers of the Declaration of Independence. The Georgia Legislature created Gwinnett County on December 15, 1818.

### **About the Budget in Brief**

Gwinnett County adopted the annual budget on January 4, 2011, after public hearings were held for input from Gwinnett County citizens. Gwinnett County's annual budget is the result of a strategic planning process aligning the budget with the County's mission, vision, and core principles, prioritized for the provision of core services and Board of Commissioners' initiatives. Gwinnett County provides this document to summarize the organization and financial plan for FY 2011. The detailed budget and policy information is available in the Annual Budget Document\*.





<sup>\*</sup>The Annual Budget Document is available at www.gwinnettbudget.com.

### To the Citizens of Gwinnett County:

It is our privilege to present the Budget in Brief for fiscal year 2011. This document is a summary of our overall action plan for allocating Gwinnett County resources to sustain Gwinnett County's vision.

Many of our citizens are facing difficult financial times, and Gwinnett County is also addressing financial challenges due to the continued decline in the ad valorem tax digest, which represents a decrease in revenue needed to fund expenses. With that in mind, the Chairman's citizens budget review team members, which included Laurie McClain, Wayne Sikes, Herman Pennamon, Sam Brownlee, Mike Levengood, Dan King, and participating departmental and agency representatives, were guided by a few key thoughts that emerged during this year's budget planning process. These thoughts were preserving core services wherever possible, preventing new services from being offered, funding activities required by state legislation, and continuing programs to reduce costs, streamlining operations. These philosophies framed the formulation of the 2011 budget.

Although the 2011 budget includes an \$18 million use of general fund reserves, County administration as directed by the Board of Commissioners is charged with developing a plan to eliminate the deficit.

The changes in spending for this budget reflect Engage Gwinnett recommendations, unfunded mandates, as well as the Board of Commissioners' direction. As much as we have adapted to these changes, we need to be mindful that there are difficult years ahead and this budget continues our progress towards that future. Our history of fiscal responsibility and the ability to anticipate change has enabled Gwinnett County to maintain high levels of services despite economic and legislative uncertainty.

It is our commitment to continue to support Gwinnett County's mission - the Gwinnett County government will deliver superior services in partnership with our community – as we address the challenges of the future.

Sincerely,

Glenn P. Stephens County Administrator

Aaron I. **Bovos** Deputy County Administrator Chief Financial Officer

Maria B. Woods Finance Director



#### 2010 Accomplishments

#### Police Services:

- 911 Annex brought online
- CALEA accreditation process completed
- Re-established the Quality of Life Unit

#### Parks and Recreation:

- Vines Park Master Plan
- Artificial Turf of Duncan Creek Park Football Field
- Ivy Creek Greenway
- Number One Park Agency in the State by Georgia Recreation and Parks Association (GRPA)

#### Support Services:

- E-bay sales generated more than \$1.1 million in revenue
- Managed County's utility rate analysis project

#### **Financial Services:**

- Distinguished Budget Presentation Award
- Certificate in Achievement for Excellence in Financial Reporting Award
- Triple AAA Rating Maintained

#### Fire and Emergency Services:

- Citizen Fire Academy Alumni Group donated 2,965 volunteer hours
- Began Gwinnett Safe Kids program

#### Planning and Development:

- Unified Plan named Georgia Planning Association Outstanding Planning Document
- Georgia Urban Forestry Council Award

#### Water Resources:

- Georgia Association of Floodplain Management Excellence in Floodplain Management 2010
- Georgia Association of Water Professionals – Phase | Stormwater Management Program of the Year Award 2010

### **Mission**

The Gwinnett County Government will deliver superior services in partnership with our community.

### **Vision**

Gwinnett County sets the standard as a dynamic, vibrant community where all people can enjoy essential economic opportunities, safe neighborhoods, plentiful greenspace, and recreational facilities. We are committed to partnering with others in our community who share a dedication to making life better for our citizens.

### **Values**

- We believe in honesty, fairness, and respect for all
- We believe in stewardship of public resources, protection of the environment, and that all citizens should expect to live and work in a clean and secure community
- We value excellence, creativity, innovation, and new technologies and ideas
- We believe that our government must be customer-focused, fiscally responsible, and deliver services that are among the best in the nation

### Goals for 2011

- Use Engage Gwinnett Recommendations
- Preserve core services
- Add no new services
- Fund state mandates
- Implement efficiencies for savings

### **Planning for the Future**

#### 2030 Unified Plan

Gwinnett County's Unified Plan encompasses the following themes:

- Maintaining economic development and fiscal health
- Fostering redevelopment
- Maintaining mobility and accessibility
- Providing more housing choices
- Keeping Gwinnett a preferred place

#### **Business Planning Process**

The Business Planning Process connects strategy and core services to the budget and decision making process.

The budget is the annual financial plan resulting from the business planning process. During the business planning process, each department examines their services to determine if the services are:

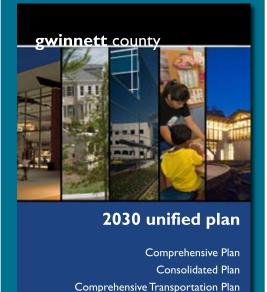
- Aligning with the strategic direction of the County, as defined in Gwinnett's 2030 Unified Plan
- Providing services "core" to the mission of government
- Achieving outcomes relative to the resources allocated

This process provides the basis for all stakeholders to understand the expected results and for policymakers to make decisions in a more informed manner. In light of the economic downturn, the Business Planning Process provides the framework needed to appropriately plan for reductions in expenses and revenues.

#### **Budget Process**

The Budget Process is the basis for deciding the allocation of scarce resources among various competing alternatives. The budget becomes the basis for the implementation of the plan for the government. Georgia law requires each unit of local government to adopt and operate under a balanced budget.

A budget ordinance or resolution is balanced when the sum of the estimate revenues and appropriated fund balances equals appropriations.



#### **County Demographics**

Population

 1980
 166,903

 1990
 352,910

 2000
 596,296

 2009\*
 808,167

# Racial Composition Non-Hispanic White:

• 1990: 89.2%

- 2000: 67.3%
- 2000.07.37
- 2009: 49.2%

#### Non-Hispanic Black:

- 1990: 5.2%
- 2000: 13.2%
- 2009: 21.5%

#### Non-Hispanic Asian:

- 1990: 2.9%
- 2000: 7.3%
- 2009: 9.5%

#### Non-Hispanic Mixed Race/Other:

- 1990: 0.2%
- 2000: 1.2%
- 2009: I.9%

#### Hispanic:

- 1990: 2.4%
- 2000: 10.9%
- 2009: 18.0%

## **Operating Budget Overview**

# Adopted FY 2011 Operating Budget Comparison With Prior Year – All Funds

	FY 2011 Adopted		R	FY 2010 Reconciliation	Increase (Decrease) over FY 2010		
		Budget		Budget	Amount	%	
T 0 1 15 1							
Tax Related Funds							
General	\$	448,582,708	\$		\$ (37,113,878)	-7.6%	
G.O. Bond (1986)		8,776,881		8,712,734	64,147	0.7%	
G.O. Bond Detention Center		5,895,003		7,055,000	(1,159,997)	-16.4%	
Recreation Fund		30,403,825		38,140,587	(7,736,762)	-20.3%	
Speed Hump		115,093		113,169	1,924	1.7%	
Street Lighting		6,871,716		6,854,651	17,065	0.2%	
Total Tax Related	\$	500,645,226	\$	546,572,727	\$ (45,927,501)	-8.4%	
					,		
Special Use Funds							
Corrections Inmate Welfare	\$	139,882	\$	149,258	\$ (9,376)	-6.3%	
Crime Victims Assistance		1,241,558		1,165,084	76,474	6.6%	
DA Special Operations Fund		182,500		154,000	28,500	18.5%	
E-911		11,727,252		14,188,072	(2,460,820)	-17.3%	
Police Special Investigation		2,295,313		3,596,937	(1,301,624)	-36.2%	
Sheriff Inmate Store		361,508		528,816	(167,308)	-31.6%	
Sheriff Special Operations		700,000		809,042	(109,042)	-13.5%	
Stadium Operating		2,158,476		2,184,966	(26,490)	-1.2%	
Tourism		10,556,920		8,288,925	2,267,995	27.4%	
Tourism Sustainability Fund		4,834,167		1,189,373	3,644,794	306.4%	
Tree Bank Fund		36,692		15,885	20,807	131.0%	
Total Special Use	\$	34,234,268	\$	32,270,358	\$ 1,963,910	6.1%	

<sup>\*</sup> Population Estimate Source: U.S. Census Bureau

# Adopted FY 2011 Operating Budget Comparison With Prior Year – All Funds cont'd

	FY 2011 Adopted		R	FY 2010 econciliation		Increase (Decrease) over FY 2010		
		Budget		Budget		Amount	%	
Enterprise Funds								
Airport	\$	851,250	\$	945,027	\$	(93,777)	-9.9%	
Local Transit		10,523,956		7,195,288		3,328,668	46.3%	
Solid Waste		39,689,510		55,021,358		(15,331,848)	-27.9%	
Stormwater Operating		30,470,250		35,508,929		(5,038,679)	-14.2%	
Water and Sewer Operating		265,217,000		248,992,925		16,224,075	6.5%	
Total Enterprise	\$	346,751,966	\$	347,663,527	\$	(911,561)	-0.3%	
Internal Service Funds								
Auto Liability	\$	1,000,811	\$	753,050	\$	247,761	32.9%	
Fleet Management		6,250,122		5,903,584		346,538	5.9%	
Group Self-Insurance		55,855,390		59,147,290		(3,291,900)	-5.6%	
Risk Management		7,099,418		7,081,483		17,935	0.3%	
Vehicle Purchasing		21,000,000		5,432,500		15,567,500	286.6%	
Workers' Compensation		4,733,579		4,680,506		53,073	1.1%	
Total Internal Service	\$	95,939,320	\$	82,998,413	\$	12,940,907	15.6%	
Total Operating Funds	\$	977,570,780	\$	1,009,505,025	\$	(31,934,245)	-3.2%	

**NOTE:** Grant Funds are not included.



### What are fund types?

Governmental funds account for all financial resources and expenditures for county services including, but not limited to, General Government, Public Safety, Public Works, Courts and Sheriff, and Community Services. The General Fund is the primary tax related fund, accounting for the revenues (including ad valorem taxes) and expenditures for general government operations.

Tax related funds also include General Obligation Bond, Recreation, Speed Hump, and Street Lighting Funds.

Special Use Funds are governmental funds that account for specific revenue sources that are legally restricted to expenditures for special purposes such as E-911 and Tourism.

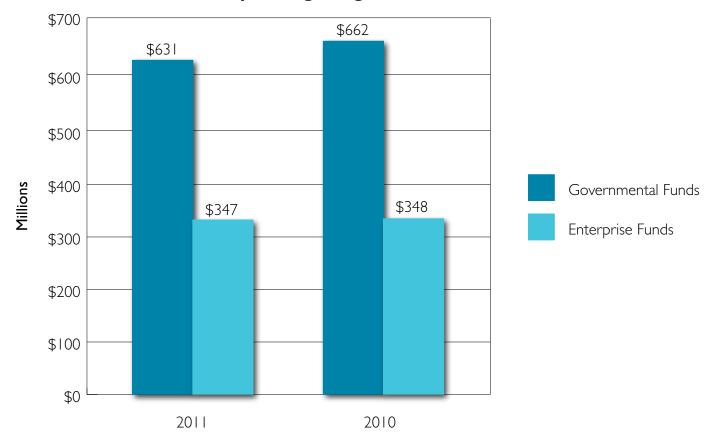
Internal Service Funds are included as Governmental Funds because their services primarily benefit governmental rather than business-type functions.

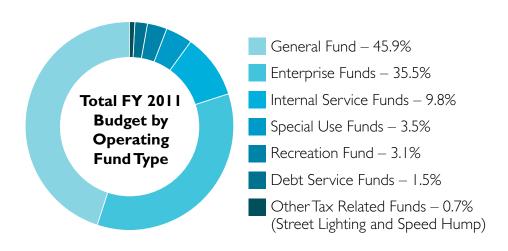
Examples of Internal Service Funds include Group Self Insurance and Workers' Compensation.

Enterprise Funds of Gwinnett County account for business-related resources and expenditures. Gwinnett County operates Water and Sewerage, Stormwater, Airport, Solid Waste and Local Transit that are supported mostly by user fees and provide services to the community at large.

The operating budget for fiscal year 2011 for all funds totals \$977,570,780. This represents a decrease of \$31,934,245 million or 3.2 percent less than the fiscal year 2010 reconciliation budget.

# Adopted FY 2011 vs. FY 2010 Reconciliation Operating Budget – All Funds





### **Operating Fund – Summary**

FY 2011 operating funds total \$977,570,780. This includes a net service reduction for all funds of \$1,180,902, as well as a net increase of one in the number of authorized positions. Engage Gwinnett recommendations played a substantial role in guiding the priorities of service reductions.

Major service reductions include a 15 percent (or \$2,844,365) reduction in funding to the library system and a 50 percent (or \$982,310) reduction in subsidies made to external agencies (excluding Coalition for Health and Human Services) as well as a transfer of \$189,616 in funding from the General Fund to a grant fund. In addition to the reductions, Gwinnett included funding for Senate Bill 346 (SB346). The amount of the funding related to SB346 is \$1,694,690, of which \$1,384,736 is funded within the Department of Financial Services and \$309,954 is funded through the Clerk of Court's office. In addition to the financial impact of the unfunded state mandate of SB346, other impacts include:

- Each property to receive Notice of Current Assessment allows all to be appealed
- Current Year Assessment can not exceed preceding year purchase price (2011 tax value cannot exceed 2010 purchase price)
- Extends appeal period to 45 days
- Establishes two new appeal processes
- Millage rate rollback calculated on Maintenance and Operations only
- Redefines installment billings





Citizens Committee on the Future of Gwinnett County

### 2011 Service Enhancements/(Reductions) Descriptions

General Fund	Appropriation Amount
Board of Equalization – SB 346	\$ 1,694,690
Special Election/Runoff	1,054,207
GED Instruction and testing	22,950
Re-accreditation audit fee	10,498
Library Maintenance Department – Fleet Method Change	(1,275)
Council for Seniors 50 percent reduction	(1,395)
Net cost to convert contractor to ITS employee	(2,154)
Eliminate Barrier Free Subsidy	(3,372)
Reduce CAFR expenses	(3,800)
Treasury eliminate Bloomberg Annual Contract	(17,100)
Eliminate GED teacher	(33,448)
Move Child Shelter cost to CDBG Grant	(66,150)
Reduce General Fund expenses by charging Audit fees to other funds	(73,650)
Eliminate Human Resource Position Funding	(86,085)
Move Hi Hope cost to CDBG Grant	(123,466)
Reduce contract outsourcing expense	(158,780)
Indigent Medical 50 percent reduction	(225,000)
Fleet Method Change	(305,994)
Department of Family and Children's Services 50 percent reduction	(371,767)
GRN Mental Health 50 percent reduction	(384,148)
Adjust salary and wages/fringes calculation for vacant positions	(397,911)
Library Subsidy 15 percent reduction	(2,844,365)
General Fund Total	\$ (2,317,515)

# **2011 Service Enhancements/(Reductions) Descriptions** cont'd

Police Special Investigation Fund	Approp	oriation Amount
Hardware/software for forensic recovery – Police	\$	107,110
Electronic surveillance equipment upgrade		75,000
Hardware/software for forensic recovery – DA's office		37,433
Police patrol dogs, dual purpose, two each at \$15,500 each		31,000
2100 MHz band down converter		20,000
25W power amp		12,000
Training investigators covering three spectrums		12,000
Concrete pads, tarps, and dog houses for two new K9's		4,350
Additional training expenses pertaining to K9 dogs		2,500
Police Special Investigation Fund Total	\$	301,393
Recreation Fund		
Delay in opening Isaac Adair House for six months	\$	(150)
Lawrenceville Female Seminary – reductions in GOE		(5,955)
Reduction in vehicle repairs/equipment		(16,570)
Adjust salary and wages/fringes calculation for vacant positions		(41,827)
Fleet Method Change		(45,915)
Delay in filling two vacant positions for 11 months		(62,921)
Elimination of Program Supervisor		(124,626)
Recreation Fund Total	\$	(297,964)
Water and Sewer Operating Fund		
Fleet Method Change	\$	(36,392)
Water and Sewer Operating Fund Total	\$	(36,392)





# 2011 Service Enhancements/(Reductions) Descriptions cont'd

Local Transit Operating Fund	Approp	riation Amounts
Fleet Method Change	\$	(914)
Local Transit Operating Fund Total	\$	(914)
Airport Operating Fund		
Fleet Method Change	\$	(3,285)
Airport Operating Fund Total	\$	(3,285)
Stormwater Operating Fund		
Fleet Method Change	\$	(5,005)
Stormwater Operating Fund Total	\$	(5,005)
Solid Waste Operating Fund		
Fleet Method Change	\$	(24)
Solid Waste Operating Fund Total	\$	(24)
Risk Management Fund		
Fleet Method Change	\$	(205)
Risk Management Fund Total	\$	(205)
Fleet Management Fund		
Maintain and upgrade the eleven fuel sites	\$	1,066,000
Mandates from EPA and EPD		120,000
Fleet Method Change		(6,991)
Fleet Management Fund Total	\$	1,179,009
Total 2011 Service Enhancements/Reductions	\$	(1,180,902)

### **2011 Service Enhancement Revenues Descriptions**

General Fund		Revenue
Recover County property damages from accidents, claims — Revenue Increase	\$	75,000
Increase refund rebate commissions – Revenue Increase		40,000
General Fund Total	\$	115,000
Recreation Fund		
Fees from the Athletic Association – ball field lights – Revenue Increase	\$	150,000
Lease Scoreboard panels for advertising – Revenue Increase		39,000
Concession Stand Permit Use Fee – Revenue Increase		17,000
Recreation Fund Total	\$	206,000
Fleet Management Fund		
Board of Education 1/2 contribution for EPA/EPD and upgrade fuel sites –	₫.	593,000
Revenue Increase	\$	373,000
Fleet Management Fund Total	\$	593,000
Total 2011 Service Enhancement Revenue	\$	914,000

Total 2011 Revenue enhancements accounted for an increase in operating fund revenues of \$914,000.

The 2011 budget process started with a \$47.5 million deficit in the General Fund budget. Through the process, the deficit was narrowed by voluntary reductions submitted by departments (\$5.7 million), net service reductions (\$2.3 million), and incorporating the Engage Gwinnett recommendation for using part of the 2009 property tax billing which was received in 2010 to balance the 2011 budget (\$15.8 million for capital; \$5 Million for the Hospital Authority). In addition, there were reductions to subsidized agencies and the library. The budget deficit was narrowed to approximately \$18 million during the budget process.



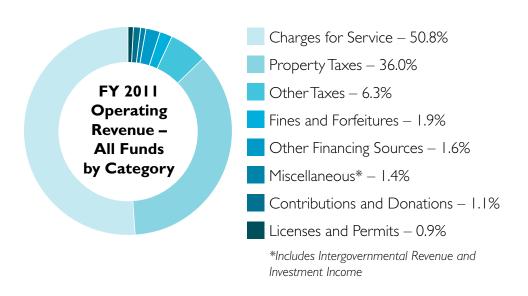


# **Operating Funds – Revenues**

# Adopted FY 2011 Budget Comparison with Prior Year Operating Fund Revenue

	FY 2011 Adopted		R	FY 2010 econciliation		Increase (Decrease) over FY 2010	
		Budget		Budget	Amount	%	
All Funds							
Taxes	\$	375,527,899	\$	467,576,010	\$ (92,048,111)	-19.7%	
Licenses and Permits		8,011,111		7,391,729	619,382	8.4%	
Intergovernmental		3,248,995		3,385,101	(136,106)	-4.0%	
Charges for Services		450,235,843		453,074,483	(2,838,640)	-0.6%	
Fines and Forfeitures		16,576,243		18,769,151	(2,192,908)	-11.7%	
Investment Income		877,436		1,627,171	(749,735)	-46.1%	
Contributions and Donations		9,790,900		9,020,600	770,300	8.5%	
Miscellaneous		8,370,840		6,640,903	1,729,937	26.0%	
Other Financing Sources		14,165,946		22,819,573	(8,653,627)	-37.9%	
Total Operating Revenues All Funds*	\$	886,805,213	\$	990,304,721	\$ (103,499,508)	-10.5%	

<sup>\*</sup>Table does not include the use of fund balance/net assets. Both the 2010 Reconciliation Budget and the 2011 Adopted Budget included the use of fund balance/net assets for a legally balanced budget.



Total Operating Fund Revenues for fiscal year 2011 are \$886,805,213, which does not include the budgeted use of fund balances. This represents a 10 percent or \$103,499,508 decrease from the FY 2010 reconciliation budget. The decline in property tax revenue accounts for an overwhelming majority of the total decrease.

More than one-third (36 percent) of the total revenue for all Operating funds and more than two-thirds (69 percent) of the General Fund revenue is derived from property taxes. On December 1, 2009, the County approved the final millage rate, representing an increase of 2.28 mills over the 2009 millage rate. The tax bills for the increase in the 2009 millage rate were issued in March 2010. This one-time revenue billing generated more than \$50 million for the General Fund and more than \$5 million for the Recreation Fund. Due to the condition of the housing market, Gwinnett County's tax digest (40 percent assessed value) decreased by more than \$3 billion in 2010. While the County has benefitted from the increased millage rate and the one-time billing in 2010, the ad valorem digest is projected to continue to decline.



Total revenues for General Fund for fiscal year 2011 are \$410,587,445. This figure does not include the use of fund balance (\$37,995,263).

Although property tax accounts for only 36 percent of all operating fund revenues, within the General Fund, property tax accounts for 69 percent of all revenue needed to fund County operations.

Budget in Brief • FY 2011 • 17

#### By the numbers: 2010

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Registered Voters 374,054 Voter Turnout for General Election 197,727

#### Water Resources:

Service requests 14,396 Customer service inquires 361,736 Collection rate 98.0%

#### Transportation:

Transit riders carried 2,117,106
Traffic studies completed 190
Miles of roads maintained 2,750

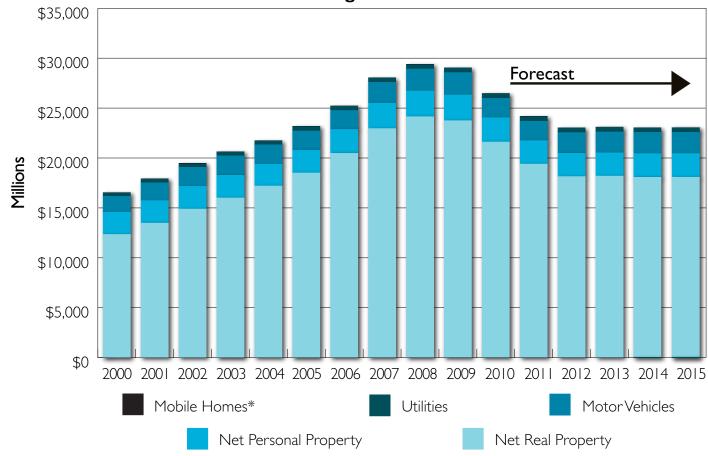
#### **Police Services:**

Officers per 1,000 service populations 107
Criminal Investigation cases assigned 5,400
E-911 calls received 457,606
Traffic calls answered 194,200
General calls answered 481,839

#### Fire and Emergency Services:

Percentage of responses	45.0%
within six minutes	
Percentage of responses	28.7%
within eight minutes	
Fire responses	21,399
Community training	1,526
opportunities offered	

### **Historical Digest Growth and Forecast**



<sup>\*</sup>Value is too small to appear on this chart

For many years, Gwinnett enjoyed a growing digest. Beginning in 2008, the growth began to slow and in 2009, the growth declined. The digest is projected to decline through at least 2012. The millage rate for 2010 is 13.25, which is 11.4 percent lower than the 1996 millage rate of 14.95.

### How is property tax calculated?

The amount of property tax revenue is based on the size of the Tax Digest which is the total value of all property subject to taxation as determined by the Tax Assessor. Property in Georgia is assessed at 40 percent of the fair market value, unless otherwise specified by law. The economy, as well as state and local policies, impacts the size of the net digest. Gwinnett enjoyed a growing digest for many years due to factors such as population growth and increasing property values. Since 2008, the digest began to decline as the economy impacted property values and growth slowed. The amount of property tax revenue is also based on the tax rate (or millage rate), which is set annually by the Board of Commissioners. The Board of Education and the governing authority of municipalities also establish tax rates based on the property values. A tax rate of one mill represents a tax liability of \$1 per \$1,000 of assessed value. These rates are the amount required to fund planned expenditures divided by the net digest.

Exemptions provide property tax relief to homeowners. Gwinnett residents benefit from regular homestead exemptions as well as a value offset exemption. The Value Offset Exemption holds the assessed value of a property constant for the County tax portion of a tax bill, even if there is an increase in property value. Assessed value of property may increase when the property changes ownership. School, state, and city taxes continue to be taxed at the current assessed value. Property owners also benefit with exemptions from the school system as well as municipalities. There are many tax exemptions based on age, income, and disability that also benefit Gwinnett property owners. Additionally, General Fund and Recreation Fund have different exemptions, while General Obligation Bond Funds do not have any exemptions. In short, there are many exemptions which are unique to each homeowner.

The average home has a fair market value of \$188,000 in Gwinnett County. Fair market value is the amount a knowledgeable buyer would pay for the property and a willing seller would accept for the property at an arm's length, bona fide sale. Assessed value is 40 percent of the fair market value.

#### Formula to calculate property tax for a home with a fair market value of \$188,000:

Annual Property Tax =  $[(40\% \times Fair Market Value) - Exemptions] \times Millage Rate$ 

Annual Property Tax =  $[(.40 \times \$188,000) - Exemptions] \times Millage Rate$ 

Annual Property Tax =  $$75,200 - Exemptions \times Millage Rate$ 

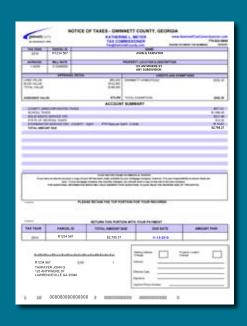
The assessed value of this home is \$75,200.

#### Calculating the Tax Bill

The example below shows only the standard exemptions and calculates property taxes for the average property value in unincorporated Gwinnett and begins with Assessed Value (\$75,200).

General Fund	Transaction	Value
Standard exemption General Fund	\$75,200 - 10,000	\$65,200
Divide by 1,000	\$65,200 / 1,000	65.2
Multiply by General Fund millage rate	65.2 × 11.78	\$768.06
Recreation Fund		
Standard exemption Recreation Fund	\$75.200 - 7,000	\$68,200
Divide by 1,000	\$68,200 / 1,000	68.2
Multiply by Recreation Fund millage rate	68.2 × 1.0	\$68.20
General Obligation Bonds		
Divide by 1,000	\$75,200 / 1,000	75.2
Multiply by GO Bond millage rates	75.2 × 0.47	\$35.34

The average tax bill for the County portion is the sum of the three components \$768.06 (General Fund) + \$68.20 (Recreation Fund) + \$35.34 (Bond Funds) = \$871.60. This example does not include special assessments, taxes for Gwinnett Board of Education, municipalities. or the state of Georgia.



lana antoni da fa		
OUNTY MILLAGE RATES	mation About	770-022-700
OUNTY MILLAGE RATES OMESTEAD EXEMPTIONS & STATEMENT INQUIRIES	TAX COMMISSIONER	770-822-700
CHOOL MILLAGE RATES	BOARD OF EDUCATION	678-301-620
ERSONAL PROPERTY VALUATION (BOATS, BUSINESSES, AIRPLANES).		778-822-722
EAL ESTATE VALUATION, APPEALS & OWNERSHIP CORRECTIONS	TAX ASSESSOR	770-022-720
TREET LIGHTS AND SPEED TARKES	TRAFFIC ENGINEERING	779-922-746
TORMWATER MANAGEMENT	WATER RESOURCES	678-376-719
ITY OF SUGAR HILL STORMWATER	CITY OF SUGAR HILL	770-945-67
ITY OF SUBJECT OF STORMWATER	CITY OF SNELLWILE	770-985-350
PENALTIES AND INTEREST: If not paid in full by the second in ungoed instiffment amount. Beginning November 16, interest accur- tor for the paid of the paid of the paid of the paid of the paid for road respect, it within 0.0 days of the star of delineating the transfer of tax fibrilly. In FIFA will instead be locued in the name of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the property is subject to lay and select as the cause of the paid of th	If be issued against the property and the owner of rec- cover on January 1 provides us proof of the transf	edded based on the part thereof (12) ord as of January for of ownership as
TAX RETURNISASSESSMENT APPEALS: If you do not agree with file a loc return with the Tax Assessor's Office and state the value January 1 and March 1. If you life a return, you will be notified. Assessment Notice. If you receive an Assessment Notice, whathe arrival property value update, you may appeal the secretal value, whathe without and appealing value assessments, will the Tax As Assessment(Commissionary) come or all ThouGOT-2000.	of whether the Assessor's office agrees with your state, ownershall theruph the filter of a law return or the	ed value through a
PROPERTY BOUGHT / SQLD: Tax bills will be mailed to both the i January 1, taxes are due and payable in full without regard to pro- classed operation. The writer lack liability is accused on the first di- been sold should contact the Assessor's Office, Personal Property Division is	oration of taxes based on when the properly sold or	
HOMESTEAD EXEMPTIONS: Gerinott Courty offers homostead homestead exemptions, certain persons rang be entitled to ser owners must occupy the property as their primary readeress as of U., 1 of the too year for which application is made. If you would like yeld our whothe at www.GerinotTacConvenience.com, contact, or force at the GerinotTacConvenience. Contact, or the Contact to GerinotTacConvenience Contact, you want Hernestead exemptions should not be affected by refinancing your merity	answey 1 of the tax year for which application is made fell of the exemption, you must apply for the exemption more information on eligibility, horsesshadds availables, if ar Customer Service Center at 770-1622-800, or view ust also contact us if you no longer quality for you page unless the name is changed on the deed.	<ul> <li>If you are eligible to look the procedures, etc.</li> <li>the Property Tour ourself exemption</li> </ul>
YOU OWN MORE THAN ONE PROPERTY AND DO NOT IT www.GesinentTracCommissioner.com TO WEW TATA 33325GWInnettCounty.com OR CALL 776-822-8900. FAILURE EET DUE DATES. LATE CHARGES WILL APPLY EVEN IF YOU DO	X INFORMATION. FOR DUPLICATE TO RECEIVE A NOTICE DOES NOT RELIEF	NOTICES EMAI
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	GWINNETT COUNTY TAX COMMISS	SIONER
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# How much of each tax bill goes to Gwinnett County?

The tax bill you receive from the County Tax Commissioner includes property taxes and assessments for several taxing authorities.

Calculations: Based on taxes paid by an average \$188,000 house in Gwinnett County in 2010.



<sup>\*</sup>Average property tax bill: \$2,358.26. This estimate does not include special assessments, municipalities, and assumes standard exemption without value offset exemption.

### **Operating Fund Revenues** Cont'd

**Taxes:** This category includes tax revenues realized from property, hotel-motel, car rental, beer and wine, insurance premium, railroad equipment car assessments, intangible recording, mixed drink excise, distilled spirits, financial institution license, occupation, and on cut timber. This revenue accounts for 42.3 percent of the total revenue for the Operating Funds. Total for FY 2011: \$375,527,899. This amount represents a 19.7 percent or \$92,048,111 decrease from the FY 2010 reconciliation budget.

**Licenses and Permits:** This category includes revenues realized from business licenses, alcoholic privilege licenses, permits, and trade licenses. The Board of Commissioners sets the fees for these licenses and permits. This revenue accounts for \$8,011,111 or nearly 1 percent of the total revenue for the Operating Funds. This amount represents an 8.4 percent increase of \$619,382 over the FY 2010 reconciliation budget.

**Intergovernmental:** This category represents reimbursements or contributions from federal, state, and other local governments or agencies. This revenue accounts for less than I percent of the total revenue for the Operating Funds. Total for FY 2011: \$3,248,995. This amount represents a 4 percent or \$136,106 decrease over the FY 2010 reconciliation budget.

**Charges for Services:** This category represents revenues realized from fees charged for services from various County departments which include but is not limited to water and sewer fees, local transit fees, solid waste Fees, stormwater fees, ambulance transport fees, judicial fees, and Sheriff and Correctional fees. This revenue source accounts for \$450,235,843 or 51 percent of the total. This amount represents a less than 1 percent or \$2,838,640 decrease from the FY 2010 reconciliation budget.

**Fines and Forfeitures:** This category represents revenues realized from fines related to the courts and bond forfeitures. This revenue accounts for 2 percent of the total revenue for the Operating Funds. Total for FY 2011:\$16,576,243. This amount represents a nearly 12 percent or \$2,192,908 decrease from the FY 2010 reconciliation budget.

**Miscellaneous Revenues:** This category represents revenues that are not clearly defined by other areas – such as rental for hangers and tie downs at the airport. Total for FY 2011: \$8,370,840. This amount represents a 26.0 percent increase over FY 2010 reconciliation budget.

**Other Financing Sources:** This category represents revenues that a transfers from other funds. An example would be revenue derived from indirect cost allocation. Total for FY 2011: \$14,165,946. This amount represents a 37.9 percent decrease from FY 2010 reconciliation budget.



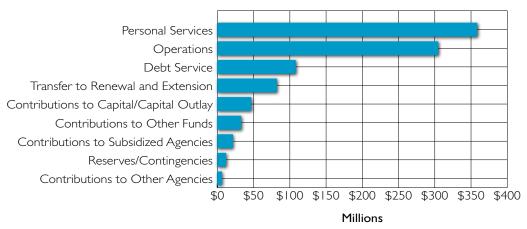


# Adopted FY 2011 Budget Comparison With Prior Year – All Operating Fund Appropriations

	FY 2011 Adopted Budget		FY 2010 Reconciliation		Increase (Decrease) over FY 2010			
				Budget		Amount	%	
All Operating Funds								
Personal Services	\$	358,046,530	\$	370,642,028	\$	(12,595,498)	-3.4%	
Operations		304,213,624		293,267,006		10,946,618	3.7%	
Debt Service		107,824,659		105,079,910		2,744,749	2.6%	
Transfer to Renewal and Extension		81,811,337		82,468,340		(657,003)	-0.8%	
Contribution to Other Funds		28,522,183		41,579,021		(9,107,977)	-21.9%	
Contribution to Subsidized Agencies		21,146,613		24,872,516		(3,725,903)	-15.0%	
Contribution to Other Agencies		6,010,000		6,010,000		-	0.0%	
Contribution to Capital/Capital Outlay		50,392,157		26,420,505		20,022,791	75.8%	
Reserves/Contingencies		11,625,000		21,518,543		(9,893,543)	-46.0%	
Subtotal	\$	969,592,103	\$	971,857,869	\$	(2,265,766)	-0.2%	
Working Capital Reserve		7,978,677		37,647,156		(29,668,479)	-78.8%	
Total Appropriations All Operating Funds	\$	977,570,780	\$	1,009,505,025	\$	(31,934,245)	-3.2%	

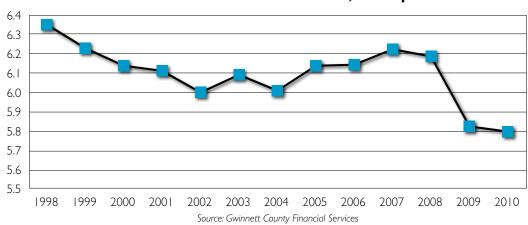
**NOTE:** Does not include Grant Funds.





The total FY 2011 Operating Fund Appropriations equal \$977,570,780 which represents a \$31,934,245 decrease from the FY 2010 reconciliation budget. More than 35 percent of all operating fund appropriations relate to Personal Services. Personal Services includes salaries and wages, employee benefits, as well as pension. While Personal Services represents a large portion of the County's operating budget, the ratio of authorized positions to population continues to be lower than it was 12 years ago and has declined significantly since 2008. Examples of Operations appropriations include utilities, contracts for maintenance, insurance and claims, as well as supplies necessary for operations. Debt Service primarily consists of principal and interest payments for the outstanding water and sewer bonds. Nearly 80 percent of all appropriations fall into these three categories.

#### Ratio of Authorized Positions Per 1,000 Population







# Adopted FY 2011 Budget Comparison With Prior Year – General Fund Appropriations

	FY 2011 Adopted	FY 2010 Reconciliation	Increase (Decrease) over FY 2010		
	Budget	Budget	Amount	%	
General Fund					
Police Services	\$ 83,906,051	\$ 85,302,984	\$(1,396,933)	-1.6%	
Fire and Emergency Services	76,167,441	73,696,612	2,470,829	3.4%	
Sheriff	68,113,680	67,749,051	364,629	0.5%	
Non-Departmental	54,470,282	84,163,070	(29,692,788)	-35.3%	
Information Technology Services	24,494,446	20,876,216	3,618,230	17.3%	
Community Services Subsidies	20,232,323	24,276,331	(4,044,008)	-16.7%	
Transportation	14,895,624	14,850,766	44,858	0.3%	
Corrections	12,616,564	12,402,987	213,577	1.7%	
Financial Services	12,595,137	11,365,311	1,229,826	10.8%	
Judiciary	11,466,944	15,714,974	(4,248,030)	-27.0%	
Clerk of Court	9,114,299	9,075,962	38,337	0.4%	
Tax Commissioner	9,046,710	9,399,644	(352,934)	-3.8%	
Support Services	8,107,975	8,183,269	(75,294)	-0.9%	
District Attorney	7,904,041	7,989,973	(85,932)	-1.1%	
Planning and Development	7,100,252	6,965,645	134,607	1.9%	

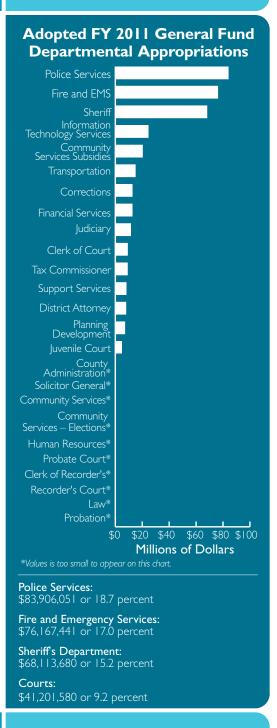
# Adopted FY 2011 Budget Comparison with Prior Year General Fund Appropriations cont'd

	FY 2011 Adopted		FY 2010 Reconciliation		Increase (Decrease) over FY 2010			
		Budget		Budget		Amount	%	
General Fund								
Juvenile Court	\$	4,958,431	\$	6,062,530	\$	(1,104,099)	-18.2%	
County Administration		4,721,336		5,182,459		(461,123)	-8.9%	
Solicitor General		3,787,718		3,759,115		28,603	0.8%	
Community Services		3,778,581		3,641,362		137,219	3.8%	
Community Services – Elections		3,365,652		5,833,750		(2,468,098)	-42.3%	
Human Resources		2,853,299		3,048,820		(195,521)	-6.4%	
Probate Court		1,586,912		1,637,255		(50,343)	-3.1%	
Clerk of Recorder's		1,206,481		1,202,461		4,020	0.3%	
Recorder's Court		1,176,754		1,369,124		(192,370)	-14.1%	
Law		907,955		948,921		(40,966)	-4.3%	
Probation		7,820		10,730		(2,910)	-27.1%	
Contribution to Fund Balance				987,264		(987,264)	-100.0%	
Total General Fund Appropriations	\$	448,582,708	\$	485,696,586	\$	(37,113,878)	-7.6%	

The total operating budget for the General Fund for fiscal year 2011 is \$448,582,708. This represents a \$37,113,878 or 7.6 percent decrease from the FY 2010 reconciliation budget.

The General Fund, which accounts for 45.9 percent of the total operating funds, is used to account for all financial resources of a general operating nature that are not required to be accounted for in another fund. The General Fund is the County's largest operating fund and where most of the County's operations are funded.

A majority of this decrease (\$24 million) is attributed to the projected 8.7 percent decline in the digest. The remaining reduction is due to decreased spending. Non-departmental expenses were reduced in 2011 as those were one-time expenses in 2010.



• 25



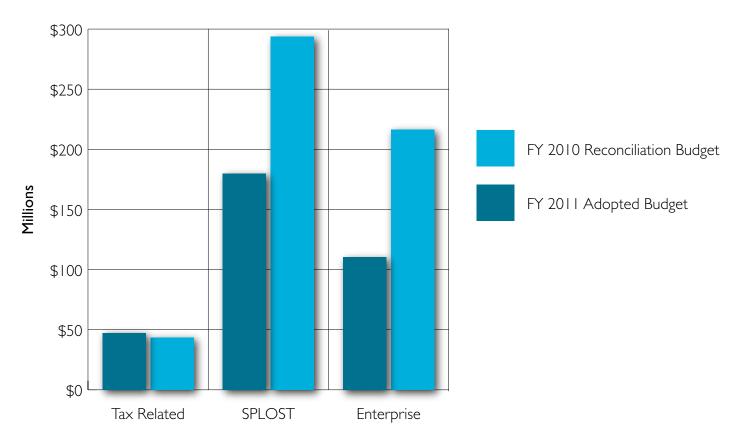
### Adopted FY 2011 Capital Budget Comparison With Prior Year - All Funds

	FY 2011 Adopted Budget		FY 2010 Reconciliation Budget		Increase (Decrease) over FY 2010			
					Amount		%	
Tax Related Funds								
Capital Projects	\$	35,103,017	\$	43,575,303	\$	(8,472,286)	-19.4%	
Vehicle Replacement		12,191,095		-		12,191,095	100.0%	
Total Tax Related	\$	47,294,112	\$	43,575,303	\$	3,718,809	8.5%	
SPLOST (2001)	\$	4,635,000	\$	35,774,950	\$	(31,139,950)	-87.0%	
SPLOST (2005)		46,674,206		138,650,808		(91,976,602)	-66.3%	
SPLOST (2009)		128,551,273		119,320,978		9,230,295	7.7%	
Total Special Use	\$	179,860,479	\$	293,746,736	\$	(113,886,257)	-38.8%	
Airport Renewal and Extension		-	\$	2,468,316	\$	(2,468,316)	-100.0%	
Solid Waste Renewal and Extension		_		2,950,310		(2,950,310)	-100.0%	
Stormwater Renewal and Extension	\$	23,649,667		25,892,683		(2,243,016)	-8.7%	
Transit Renewal and Extension		1,993,944		3,213,227		(1,219,283)	-37.9%	
Water and Sewer Renewal and Extension/Bond		84,560,738		181,925,695		(97,364,957)	-53.5%	
Total Enterprise	\$	110,204,349	\$	216,450,231	\$	(106,245,882)	-49.1%	
Total Capital Funds	\$	337,358,940	\$	553,772,270	\$	(216,413,330)	-39.1%	

**NOTE:** Grant Funds are not included.

The capital budget for fiscal year 2011 for all funds totals \$337,358,940. This represents a decrease of \$216,413,330 million or 39.1 percent less than the fiscal year 2010 reconciliation budget. The majority of the decrease is related to the utilization of 2001 and 2005 SPLOST proceeds for the completion of major capital projects in 2010, as well as utilization of the previous Water and Sewer Bond proceeds for the completion of the capital projects in 2010.

### Capital Fund Comparison – FY 2010 versus FY 2011



 ${\sf Details\ about\ specific\ Capital\ Projects\ and\ these\ Capital\ Funds\ are\ available\ in\ the\ Annual\ Budget\ Document.*}$ 

 $\hbox{\it *The Annual Budget Document is available at www.gwinnettbudget.com}.$ 



## Prepared by:

Department of Financial Services

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Communications Division

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Communications Division

### **Created:**

Winter 2011 Revised May 2011

We would like to express our appreciation to the Department Directors and Elected Officials, the Financial Services staff, the Communications staff, and the various staff members of other respective departments for their exceptional contributions to the preparation of this document.

## About the Cover

#### Police Annex and E-911 Center

Located at 800 Hi-Hope Road in Lawrenceville

Funded by 2005 Sales Tax (SPLOST)

Total Cost: \$18.7 million
Total Budgeted Cost: \$20 million
Total Savings: \$1.3 million

Opened January 13, 2010

Approximately 45,000 Square Feet

Houses the E-911 Communications Center, Emergency Operations Center, IT Data Center, and the Police Professional Standards and Tele-Serve Units



### Questions about this document?

Contact the Department of Financial Services at 770.822.7822